

South Carolina Office of the State Treasurer

Report on Financial Statements

For the Year Ended June 30, 2017



SOUTH CAROLINA OFFICE OF THE STATE AUDITOR
1401 Main Street, Suite 1200 • Columbia, SC 29201

January 22, 2018

The Honorable Curtis M. Loftis, Jr., State Treasurer
State of South Carolina
Columbia, South Carolina

This report on the audit of the financial statements of the South Carolina Office of the State Treasurer for the fiscal year ended June 30, 2017, was issued by Elliott Davis, LLC, Certified Public Accountants, under contract with the South Carolina Office of the State Auditor.

If you have any questions regarding this report, please let us know.

Respectfully submitted,

George L. Kennedy, Jr., CPA
State Auditor

GLK/cwc

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Independent Auditor's Report

The Honorable Curtis M. Loftis, Jr.
South Carolina Office of the State Treasurer
And

Mr. George L. Kennedy, III, CPA
State Auditor
South Carolina Office of the State Auditor
Columbia, South Carolina

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the South Carolina Office of the State Treasurer (the "Office") as of and for the year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise the Office's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the South Carolina Office of the State Treasurer as of June 30, 2017, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Reporting Entity

As described in Note 1.A., the accompanying financial statements of the Office are intended to present the financial position and the respective changes in financial position of certain governmental activities and fiduciary funds comprising the reporting entity as defined by the Office. The accompanying financial statements exclude the South Carolina Tuition Prepayment Program, South Carolina Future Scholar 529 College Savings Plan, South Carolina Resources Authority, South Carolina Tobacco Settlement Revenue Management Authority, and South Carolina Local Government Investment Pool (the "Related Entities"), and all debt service transactions related to obligations of the State of South Carolina, its agencies, departments, and political subdivisions. They do not purport to, and do not present fairly, the financial position of the State of South Carolina as of June 30, 2017, and the changes in its financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America. The financial statements of the Related Entities were audited by other auditors as of and for the year ended June 30, 2017.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison schedules, schedule of the proportionate share of the net pension liability, and schedule of contributions, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated January 22, 2018, on our consideration of the Office's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Office's internal control over financial reporting and compliance.

A handwritten signature in black ink that reads "Elliott Davis, LLC". The signature is written in a cursive, flowing style.

Columbia, South Carolina
January 22, 2018

South Carolina Office of the State Treasurer
Management's Discussion and Analysis
For the Year Ended June 30, 2017

Management's Discussion and Analysis ("MD&A") of the South Carolina Office of the State Treasurer (the "Office") provides an overview of the Office's financial activities for the fiscal year ended June 30, 2017.

FINANCIAL HIGHLIGHTS

The Office prepared its financial statements on the Generally Accepted Accounting Principles ("GAAP") basis and follows pronouncements from the Governmental Accounting Standards Board ("GASB").

These financial statements do not include the transactions or balances from the South Carolina Tuition Prepayment Program, South Carolina Future Scholar 529 College Savings Plan, South Carolina Resources Authority, South Carolina Tobacco Settlement Revenue Management Authority, and South Carolina Local Government Investment Pool (the "Related Entities") and all debt service transactions related to obligations of the State of South Carolina (the "State"), its agencies, departments, and political subdivisions. The financial statements of the Related Entities were audited by other auditors as of and for the fiscal year ended June 30, 2017.

As of and for the fiscal year ended June 30, 2017:

- The Office's total net deficit increased by \$260,638 and its liabilities and deferred inflows of resources exceeded its assets and deferred outflows of resources (net deficit) by \$7,165,667.
- The Office received \$250,341,842 in appropriations from the State, substantially all of which was disbursed for general operations, student loans, and aid to subdivisions.
- The Office held \$950,321,206 of cash in an agency capacity.

USING THESE AUDITED FINANCIAL STATEMENTS

The audited basic financial statements presented in this document include both government-wide and fund financial statements.

Government-wide Financial Statements:

Government-wide financial statements include a Statement of Net Position and a Statement of Activities. These financial statements display information about the Office as a whole. The government-wide financial statements of the Office are presented on the accrual basis of accounting and provide short-term and long-term information about the Office. The residual measure of the government is net position (deficit) and represents assets and deferred outflows of resources that are greater (less) than liabilities and deferred inflows of resources.

Fund Financial Statements:

The fund financial statements include the Governmental Funds Balance Sheet and Statement of Revenues, Expenditures, and Changes in Fund Balances. The governmental fund financial statements are presented on the modified accrual basis of accounting which focuses on the near term inflows and outflows of resources available for expenditure for the current fiscal year.

The Office provides banking and investment services for state agencies. The cash held by the Office on behalf of the State and local governments are reported in the Fiduciary Funds. The Statement of Fiduciary Net Position and Statement of Changes in Fiduciary Net Position are presented on the accrual basis of accounting.

South Carolina Office of the State Treasurer
Management's Discussion and Analysis
For the Year Ended June 30, 2017

Statement of Net Position and Statement of Activities:

The Statement of Net Position provides a summary of the Office's financial condition at June 30, 2017; and reports all assets and liabilities using the accrual basis of accounting. The Statement of Activities reports the revenues and expenses for the fiscal year ended June 30, 2017 using the accrual basis of accounting.

SOUTH CAROLINA OFFICE OF THE STATE TREASURER
STATEMENT OF NET POSITION

	2017	2016
Current Assets	\$ 536,637	\$ 898,590
Total Assets	<u>536,637</u>	<u>898,590</u>
Deferred Outflows of Resources	<u>1,432,839</u>	<u>715,297</u>
Current Liabilities	574,427	901,237
Noncurrent Liabilities	<u>8,551,871</u>	<u>7,604,831</u>
Total Liabilities	<u>9,126,298</u>	<u>8,506,068</u>
Deferred Inflows of Resources	<u>8,845</u>	<u>12,848</u>
Unrestricted Net Deficit	<u>(7,165,667)</u>	<u>(6,905,029)</u>
Total Net Deficit	<u>\$ (7,165,667)</u>	<u>\$ (6,905,029)</u>

For the fiscal year ended June 30, 2017, current assets decreased by \$361,953 and current liabilities decreased by \$326,810 primarily due to the timing of payments as compared to the fiscal year ended June 30, 2016. Noncurrent liabilities increased by \$947,040 primarily due to the increase in the Office's proportionate share of the net pension liability.

South Carolina Office of the State Treasurer
Management's Discussion and Analysis
For the Year Ended June 30, 2017

Statement of Net Position and Statement of Activities (Continued):

SOUTH CAROLINA OFFICE OF THE STATE TREASURER
STATEMENT OF ACTIVITIES

	2017	2016
Expenses		
Personnel Services	\$ 6,120,753	\$ 5,380,328
Travel	46,822	28,760
Supplies and Materials	189,710	166,155
Contracted Services	2,827,987	2,476,641
Student Loans – Student Loan Corporation	5,089,881	5,089,881
Rent	317,327	322,355
Aid to Subdivisions	243,258,227	231,922,273
Total Expenses	<u>257,850,707</u>	<u>245,386,393</u>
General Revenues		
State Appropriations	250,341,842	239,450,617
Service Charges	-	205
Fines and Penalties	104,382	106,662
Investment Management Fees	2,800,000	2,800,000
Revenue from Other State Agencies	4,365,278	3,319,000
Total General Revenues	<u>257,611,502</u>	<u>245,676,484</u>
Transfers		
Remission to State General Fund	<u>(21,433)</u>	<u>(595,867)</u>
Total General Revenues and Transfers	<u>257,590,069</u>	<u>245,080,617</u>
Change in Net Deficit	(260,638)	(305,776)
Net Deficit, July 1	<u>(6,905,029)</u>	<u>(6,599,253)</u>
Net Deficit, June 30	<u>\$ (7,165,667)</u>	<u>\$ (6,905,029)</u>

Note: Amounts reported above for the fiscal year ended June 30, 2016 have been reclassified to conform to current year presentation.

General revenues of the Office are largely dependent upon appropriations from the State Legislature. For the fiscal year ended June 30, 2017, appropriations to the Office for Aid to Subdivisions were increased by the State Legislature, and as a result State Appropriations revenues and Aid to Subdivisions expenses both increased substantially. The Office also added several members to its staff which, along with an increase in pension expense, increased personnel services expense for the fiscal year ended June 30, 2017. Lastly, remissions to the State General Fund decreased from the fiscal year ended June 30, 2016 as the General Fund used all the funds appropriated to it by the State, whereas for the year ended June 30, 2016, the Office had to remit \$595,867 back to the State General Fund. Only the Aid to Subdivisions Fund was required to remit unspent appropriations to the State General Fund for the year ended June 30, 2017, which amounted to \$21,433.

South Carolina Office of the State Treasurer
Management's Discussion and Analysis
For the Year Ended June 30, 2017

Statement of Net Position and Statement of Activities (Continued):

The Office received \$250,341,842 in appropriations from the State Legislature. These appropriations were spent for three purposes. The amount of \$1,993,734 was spent primarily on the operations of the Office. The amount of \$243,258,227 was disbursed as aid to various governmental subdivisions throughout the State. The amount of \$5,089,881 was spent on student loans.

Fund Highlights:

Governmental Funds

The focus of the Office's governmental funds is to provide information regarding actual inflows and outflows of spendable resources. The General Fund is the chief operating fund of the Office. The General Fund's operating revenues are provided through appropriations from the State Legislature. Revenues are not budgeted by the Office; therefore, expenditures are typically matched with appropriations so long as expenditures do not exceed budgeted appropriations. This resulted in an ending fund balance of \$(489) for the General Fund. The deficiency in fund balance is due to outstanding accounts payable which will be paid by fiscal year 2018 appropriations.

There are two major special revenue funds: the Aid to Subdivisions Fund and the State Treasurer's Office Earmarked Fund. The Aid to Subdivisions Fund distributes funds to various political subdivisions of the State based on amounts budgeted by the State. There was a surplus of \$21,433 in State appropriations in the Aid to Subdivisions Fund that were not distributed during the fiscal year ended June 30, 2017. This surplus was remitted back to the State General Fund during the fiscal year, resulting in no change in fund balance and an ending fund balance of \$0. The State Treasurer's Office Earmarked Fund accounts for revenues and transfers of appropriations earmarked for specific Office operations. As required by the earmark provisions, these amounts can only be spent on specific operational expenditures of the Office and therefore, the remaining fund balance is considered restricted. Expenditures exceeded State appropriations and other revenues by \$35,936 during the fiscal year ended June 30, 2017 resulting in an ending fund balance of \$4,572.

Budget Highlights:

The State's Annual Appropriations Act, its legally adopted budget, does not present budgets by GAAP fund; instead, it presents program-level budgets for the following two funds:

General Funds – These funds are general operating funds. The resources in the funds are primarily taxes. The State expends General Funds to provide traditional State government services.

Total Funds – The Total Funds column in the Appropriations Act includes all budgeted resources. Amounts in this column include General Funds as well as most, but not all, federal and department-generated resources. Total Funds include portions of certain proprietary and capital project fund activities as well as most special revenue activities, but exclude the pension trust funds and some other fiduciary fund activities.

Amounts obtained by subtracting the General Funds column in the Appropriations Act from the Total Funds column in the Appropriations Act are referred as to *Other Budgeted Funds*.

The Office's budget for E16 General Funds was originally \$1,766,114 for the fiscal year ended June 30, 2017. This compares to a final budgeted amount of \$1,972,301. The increase was primarily due to a budgeted increase in personnel services for classified and unclassified positions of \$157,699 and an increase in budgeted other personnel services, operating expenditures, and employer contributions of \$117,244. Actual expenditures, on the budgetary basis, totaled \$1,972,301. These actual expenditures were in line with the final budgeted amount.

South Carolina Office of the State Treasurer
Management's Discussion and Analysis
For the Year Ended June 30, 2017

Budget Highlights (Continued):

The Office's budget for E16 Other Budgetary Funds was originally \$7,192,782 for the fiscal year ended June 30, 2017. This compares to a final budgeted amount of \$12,394,662. The increase in the final budgeted amount was primarily due to additional appropriations for student loan payments to the South Carolina Student Loan Corporation in the budgeted amount of \$5,089,881. Actual expenditures, on the budgetary basis, totaled \$12,393,534. These actual expenditures were in line with the final budgeted amount with the exception of other personnel services which were \$1,128 under budget.

The Office's budget for X22 General Funds was originally \$229,950,939 for the fiscal year ended June 30, 2017. This compares to a final budgeted amount of \$243,279,660. The primary reason for the increase from the original to final budgeted amount was an additional \$2,312,682 and \$16,117,201 that was added to fund State agencies and fire departments, respectively, additional budgeted distributions to local governments in the amount of \$8,287,318, and a reduction of \$13,496,453 in budgeted distributions to fire districts. Actual expenditures, on the budgetary basis, totaled \$243,258,227. These actual expenditures were \$21,433 less than the final budgeted amount. The Office's Aid to Subdivisions Fund only receives General Fund appropriations. Therefore, amounts are not budgeted for X22 Other Budgetary Funds.

Current Conditions that are Expected to have a Significant Effect on the Office's Financial Position:

GASB Statement No. 75 "*Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*" ("Statement"), which was issued by the GASB in June 2015, is required to be implemented by the Office for the year ended June 30, 2018. In particular, the Statement will require the Office to recognize a net other postemployment benefit ("OPEB") liability for its participation in the State Health Plan on financial statements prepared on the economic resources measurement focus and accrual basis of accounting (i.e., the Statement of Net Position) and present more extensive note disclosures and required supplementary information. It is anticipated that its implementation will not have a significant impact on the Office's governmental funds.

Based on recent information provided by the South Carolina Public Employee Benefit Authority, it is anticipated that the Office's proportionate share of the net OPEB liability associated with the State Health Plan will decrease its governmental activities beginning net position as of July 1, 2017 by approximately \$7,500,000 (estimated to be approximately 160% of the Office's covered payroll). This estimate is subject to change when better information becomes available.

This MD&A is designed to provide a general overview of the Office's finances for all of the State's citizens, taxpayers, customers, investors and creditors. This financial report seeks to demonstrate the Office's accountability for the money it receives. Questions concerning any of the information provided in this report or requests for additional information should be addressed to:

South Carolina Office of the State Treasurer
1200 Senate Street, Suite 214
Wade Hampton Office Building
Columbia, South Carolina 29201

South Carolina Office of the State Treasurer
Statement of Net Position
June 30, 2017

Assets

Current Assets:

Cash	\$ 413,584
Due from Other State Agencies	123,053
Total Current Assets	<u>536,637</u>
Total Assets	<u>536,637</u>

Deferred Outflows of Resources

Deferred Outflows of Resources Related to Pensions	1,432,839
Total Deferred Outflows of Resources	<u>1,432,839</u>

Liabilities

Current Liabilities:

Accounts Payable	511,121
Due to State General Fund	21,433
Compensated Absences	41,873
Total Current Liabilities	<u>574,427</u>

Noncurrent Liabilities:

Net Pension Liability	8,143,017
Compensated Absences	408,854
Total Noncurrent Liabilities	<u>8,551,871</u>
Total Liabilities	<u>9,126,298</u>

Deferred Inflows of Resources

Deferred Inflows of Resources Related to Pensions	8,845
Total Deferred Inflows of Resources	<u>8,845</u>

Net Deficit

Unrestricted	<u>(7,165,667)</u>
Total Net Deficit	<u>\$ (7,165,667)</u>

The notes to the financial statements are an integral part of these financial statements.

South Carolina Office of the State Treasurer
Statement of Activities
For the Year Ended June 30, 2017

Expenses

Personnel Services	\$ 6,120,753
Travel	46,822
Supplies and Materials	189,710
Contracted Services	2,827,987
Student Loans – Student Loan Corporation	5,089,881
Rent	317,327
Aid to Subdivisions	243,258,227
Total Expenses	<u>257,850,707</u>

General Revenues

State Appropriations	250,341,842
Fines and Penalties	104,382
Investment Management Fees	2,800,000
Revenue from Other State Agencies	4,365,278
Total General Revenues	<u>257,611,502</u>

Transfers

Remission to State General Fund	<u>(21,433)</u>
Total General Revenues and Transfers	<u>257,590,069</u>

Change in Net Deficit	(260,638)
Net Deficit, July 1, 2016	<u>(6,905,029)</u>
Net Deficit, June 30, 2017	<u><u>\$ (7,165,667)</u></u>

The notes to the financial statements are an integral part of these financial statements.

South Carolina Office of the State Treasurer
Balance Sheet
Governmental Funds
June 30, 2017

	<u>General Fund</u>	<u>Aid to Subdivisions Fund</u>	<u>State Treasurer's Office Earmarked Fund</u>	<u>Total Governmental Funds</u>
Assets				
Cash	\$ 890	\$ 21,433	\$ 391,261	\$ 413,584
Due from Other State Agencies	—	—	123,053	123,053
Total Assets	<u>\$ 890</u>	<u>\$ 21,433</u>	<u>\$ 514,314</u>	<u>\$ 536,637</u>
Liabilities				
Accounts Payable	\$ 1,379	\$ —	\$ 509,742	\$ 511,121
Due to State General Fund	—	21,433	—	21,433
Total Liabilities	<u>1,379</u>	<u>21,433</u>	<u>509,742</u>	<u>532,554</u>
Fund Balances				
Restricted:				
State Provisos	(489)	—	4,572	4,083
Total Fund Balances (Deficits)	(489)	—	4,572	4,083
Total Liabilities and Fund Balances	<u>\$ 890</u>	<u>\$ 21,433</u>	<u>\$ 514,314</u>	<u>\$ 536,637</u>

The notes to the financial statements are an integral part of these financial statements.

South Carolina Office of the State Treasurer
Reconciliation of the Balance Sheet of Governmental Funds
to the Statement of Net Position
June 30, 2017

Total fund balance, governmental funds	\$ 4,083
Amounts reported for governmental activities in the Statement of Net Position are different because:	
The net pension liability and related deferred outflows and inflows of resources are not due and payable in the current year and are not included in the fund financial statements, but are included in the governmental activities of the Statement of Net Position.	
Net pension liability	(8,143,017)
Deferred outflows of resources related to pensions	1,432,839
Deferred inflows of resources related to pensions	(8,845)
Compensated absences are not due and payable in the current period and are not included in the fund financial statements, but are included in the governmental activities of the Statement of Net Position.	(450,727)
Net deficit of governmental activities in the Statement of Net Position	<u>\$ (7,165,667)</u>

The notes to the financial statements are an integral part of these financial statements.

South Carolina Office of the State Treasurer
Statement of Revenues, Expenditures, and Changes in Fund Balances
Governmental Funds
For the Year Ended June 30, 2017

	General Fund	Aid to Subdivisions Fund	State Treasurer's Office Earmarked Fund	Total Governmental Funds
Revenues				
State Appropriations	\$ 1,972,301	\$243,279,660	\$ 5,089,881	\$250,341,842
Fines and Penalties	—	—	104,382	104,382
Investment Management Fees	—	—	2,800,000	2,800,000
Revenue from Other State Agencies	—	—	4,365,278	4,365,278
Total Revenues	<u>1,972,301</u>	<u>243,279,660</u>	<u>12,359,541</u>	<u>257,611,502</u>
Expenditures				
Personnel Services	1,774,542	—	4,121,998	5,896,540
Travel	4,451	—	42,371	46,822
Supplies and Materials	39,499	—	150,211	189,710
Contracted Services	102,325	—	2,725,662	2,827,987
Student Loans – Student Loan Corporation	—	—	5,089,881	5,089,881
Rent	51,973	—	265,354	317,327
Aid to Subdivisions	—	243,258,227	—	243,258,227
Total Expenditures	<u>1,972,790</u>	<u>243,258,227</u>	<u>12,395,477</u>	<u>257,626,494</u>
Revenues Over (Under) Expenditures	<u>(489)</u>	<u>21,433</u>	<u>(35,936)</u>	<u>(14,992)</u>
Other Financing Uses				
Remission to State General Fund	<u>—</u>	<u>(21,433)</u>	<u>—</u>	<u>(21,433)</u>
Net Change In Fund Balance	(489)	—	(35,936)	(36,425)
Fund Balance, July 1, 2016	-	—	40,508	40,508
Fund Balance, June 30, 2017	<u>\$ (489)</u>	<u>\$ —</u>	<u>\$ 4,572</u>	<u>\$ 4,083</u>

The notes to the financial statements are an integral part of these financial statements.

South Carolina Office of the State Treasurer
Reconciliation of the Statement of Revenues, Expenditures,
and Changes in Fund Balances of Governmental Funds to the
Statement of Activities
For the Year Ended June 30, 2017

Total change in fund balance, governmental funds	\$ (36,425)
Amounts reported for governmental activities in the Statement of Activities are different because:	
Current year retirement plan contributions are considered a deferred outflow of resources rather than a current year expense in the Statement of Activities	538,610
Some expenses reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds:	
Increase in pension expense due to changes in the net pension liability and related deferred outflows and inflows of resources	(776,526)
Decrease in compensated absences	<u>13,703</u>
Increase in net deficit, governmental activities	<u><u>\$ (260,638)</u></u>

The notes to the financial statements are an integral part of these financial statements.

South Carolina Office of the State Treasurer
Statement of Fiduciary Net Position
Fiduciary Funds
June 30, 2017

	Private Purpose Trust	Agency
Assets		
Current Assets:		
Cash	\$ 2,460,717	\$ 950,321,206
Amounts Due from Other State Agencies	203,678	280,367,012
Total Current Assets	<u>2,664,395</u>	<u>1,230,688,218</u>
Noncurrent Assets:		
Capital Assets:		
Land and Land Improvements	3,874,100	-
Buildings and Improvements	1,643,925	-
Equipment	430,811	-
Vehicles	113,222	-
Accumulated Depreciation	(1,530,634)	-
Total Noncurrent Assets	<u>4,531,424</u>	<u>-</u>
Total Assets	<u><u>\$ 7,195,819</u></u>	<u><u>\$ 1,230,688,218</u></u>
Liabilities		
Current Liabilities:		
Due to Depositors	\$ -	\$ 857,227,383
Accounts Payable	569,676	-
Amounts Due to Local Governments	-	176,865,052
Unclaimed Property Refunds	-	196,595,783
Total Current Liabilities	<u>569,676</u>	<u>1,230,688,218</u>
Total Liabilities	<u><u>569,676</u></u>	<u><u>\$ 1,230,688,218</u></u>
Net Position		
Investment in Capital Assets	4,531,424	
Held in Trust for:		
Aid to Subdivisions	597,639	
Springdale Fund	1,050,653	
Other Purposes	446,427	
Total Net Position	<u>6,626,143</u>	
Total Liabilities and Net Position	<u><u>\$ 7,195,819</u></u>	

The notes to the financial statements are an integral part of these financial statements.

South Carolina Office of the State Treasurer
Statement of Changes in Fiduciary Net Position
Fiduciary Funds
For the Year Ended June 30, 2017

	Private Purpose Trust
Additions:	
Service Fees	\$ 25,452
Sales and Use Taxes	2,012,793
Contributions	18,737
Revenue from Other State Agencies and Political Subdivisions	333,714
Interest and Investment Income	38,201
Total Additions	<u>2,428,897</u>
Deductions:	
State Allocations	2,012,793
Depreciation	74,582
Contracted Services	28,750
Disbursement to Devisee	29,987
Other Expenses	1,960
Total Deductions	<u>2,148,072</u>
Change in Net Position	280,825
Net Position, July 1, 2016	<u>6,345,318</u>
Net Position, June 30, 2017	<u><u>\$ 6,626,143</u></u>

The notes to the financial statements are an integral part of these financial statements.

South Carolina Office of the State Treasurer
Notes to the Financial Statements
For the Year Ended June 30, 2017

1. Summary of Significant Accounting Policies

The financial statements of the South Carolina Office of the State Treasurer (the “Office”) have been prepared in conformity with United States Generally Accepted Accounting Principles (“GAAP”) as applied to governmental units. The Governmental Accounting Standards Board (“GASB”) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the Office’s accounting policies are described below.

A. Reporting Entity

The Office is established under the authority of the Constitution of South Carolina (the “Constitution”) as an agency of the State of South Carolina (the “State”). The Office performs duties as designated by the Constitution or prescribed by law. The Office is a part of the primary government of the State.

The State Treasurer is elected every four years and is inaugurated the second Monday in January following the election for the position in November. In January 2011, the Honorable Curtis M. Loftis, Jr. became the State Treasurer.

The primary functions of the Office are acting as Custodian for both State funds and Retirement System funds, maintaining bank accounts for the receipt and disbursement of State funds, prudent investing of certain State funds, and administering the State’s Unclaimed Property Program. Additionally, the Office performs safekeeping and investment functions for State agencies and other entities as authorized by State statute. Various activities of the Office include receipt of documents, management of cash and investments, management of debt service for various State entities, and the reconciliation of account balances and transactions with the various State agencies. The Office is also responsible for accounting functions associated with the South Carolina Tuition Prepayment Program, South Carolina Future Scholar 529 College Savings Plan, South Carolina Resources Authority, South Carolina Tobacco Settlement Revenue Management Authority, and South Carolina Local Government Investment Pool.

The accompanying financial statements are intended to present the financial position and results of operations of only that portion of the State that is attributable to transactions of the Office, and exclude the South Carolina Tuition Prepayment Program, South Carolina Future Scholar 529 College Savings Plan, South Carolina Resources Authority, South Carolina Tobacco Settlement Revenue Management Authority, and South Carolina Local Government Investment Pool (the “Related Entities”), and all debt service transactions related to obligations of the State, its agencies, departments, and political subdivisions. The financial statements of the Related Entities were audited by other auditors as of and for the fiscal year ended June 30, 2017.

South Carolina Office of the State Treasurer
Notes to the Financial Statements
For the Year Ended June 30, 2017

1. Summary of Significant Accounting Policies (Continued)

B. South Carolina Tuition Prepayment Program

The South Carolina Tuition Prepayment Program (the “Program”) was created by the General Assembly and allows families to pay in advance for the tuition expenses of a child’s college education at any of the State’s public colleges and universities with potentially significant savings over actual tuition costs at the time the child enrolls in college. The assets and related transactions of the Program are accounted for by the South Carolina Tuition Prepayment Trust Fund (the “Fund”), for which the Office serves as the fiduciary agent.

The Program has been closed to new enrollment since July 1, 2008. The Office provides the State Legislature with a written report of the unfunded liability of the Program each year as well as the projected date that the assets will be fully depleted. The Office determined that the Fund should not be reported in its financial statements because administration of the Program was outsourced on October 1, 2012. The State’s Comprehensive Annual Financial Report included the Fund as a non-major enterprise fund as of and for the fiscal year ended June 30, 2017, and reported a net deficit for the Fund of approximately \$36,806,000 as of the fiscal year then ended. The financial statements of the Fund were separately audited as of and for the fiscal year ended June 30, 2017. According to the actuarial valuation for the Program as of the fiscal year ended June 30, 2017, the net deficit in the Fund is an indicator that existing assets combined with future cash flows are insufficient to pay all contract owners their benefits. The Program’s actuary projects that assets will be depleted during the year ending June 30, 2020.

C. Basis of Presentation, Measurement Focus and Basis of Accounting

Government-wide Financial Statements

The government-wide financial statements are presented under GAAP using the accrual basis of accounting and pronouncements issued by the GASB.

All of the functions available to finance the Office are presented together as general government activities. Financial information for funds that are not available to finance these activities are not included; consequently, the government-wide financial statements exclude fiduciary assets and liabilities.

Additionally, the Office receives reimbursement from the unclaimed property funds for certain costs incurred in connection with the recovery, advertisement, and sale of unclaimed property. The Office holds unclaimed property refunds, or escheated property, in an agency capacity. A liability is recorded for amounts expected to be reclaimed and paid to claimants. This liability is satisfied by the State’s General Fund. For the fiscal year ended June 30, 2017, the Office received \$1,700,000 of unclaimed property receipts to offset certain capital and administrative costs incurred in connection with the administration of the State’s Unclaimed Property Program. The Unclaimed Property Program is accounted for as an agency fund.

South Carolina Office of the State Treasurer
Notes to the Financial Statements
For the Year Ended June 30, 2017

1. Summary of Significant Accounting Policies (Continued)

C. Basis of Presentation, Measurement Focus and Basis of Accounting (Continued)

Fund Financial Statements

The fund financial statements are used to report the Office's financial position and results of operations as well as to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities. The governmental fund financial statements are presented on the modified accrual basis of accounting and the fiduciary fund financial statements are presented on the accrual basis. These methods of accounting are described below.

Measurement Focus and Basis of Accounting

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned or for non-exchange transactions, when all eligibility requirements have been met, and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. "Measurable" means that the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to pay obligations of the current period. For this purpose, the Office considers major sources of revenue to be available if they are collected within sixty days of the end of the current fiscal year.

Financial resources of fiduciary funds are reported using the economic resources measurement focus and the accrual basis of accounting.

Governmental Fund Types

General Fund – The General Fund is the primary operating fund of the Office. This fund is used to account for all financial transactions and resources except those required to be accounted for in another fund.

Special Revenue Funds – These funds are used to account for revenues derived from specific taxes, state appropriations, and other revenue sources that are designated to finance particular functions or activities of the Office. Special Revenue Funds include:

- *Aid to Subdivisions Fund* – The Aid to Subdivisions Fund is a special revenue fund that accounts for appropriations set by the General Assembly from the State General Fund for aid to governmental subdivisions. Actual distributions are formula funded based on actual collections of the specific State General Fund revenue types.
- *State Treasurer's Office Earmarked Fund* – This special revenue fund accounts for revenues and transfers of appropriations earmarked for specific Office operations or restricted for student loan expenditures.

South Carolina Office of the State Treasurer
Notes to the Financial Statements
For the Year Ended June 30, 2017

1. Summary of Significant Accounting Policies (Continued)

C. Basis of Presentation, Measurement Focus and Basis of Accounting (Continued)

Governmental Fund Types (Continued)

Fiduciary Funds – Transactions related to assets held by the Office as an agent of other governmental agencies or private organizations are accounted for in the Fiduciary Funds. These are presented separately in the financial statements. The Office's Fiduciary Funds include:

- *Private Purpose Trust Funds* – These funds include a trust fund with assets set aside for site stabilization and closure of a nuclear waste site operated by a private company within the State's borders in the event that the company ceases operations or loses its license to operate as well as a trust fund with assets set aside for the operation of the equestrian center and activities at the Springdale Race Course (for the exclusive benefit of the Carolina Cup Racing Association, Inc., a private nonprofit corporation). The Private-Purpose Trust Funds also include miscellaneous other trust agreements holding assets that benefit non-State parties.
- *Agency Funds* – These funds are used to account for assets held by the Office in an agency capacity. The Office is the official depository for agencies of the State and, accordingly, administers the significant majority of State agency receipts and disbursements.

The fund financial statements focus on major funds. Each major fund is presented in a separate column. Major funds include (a) the Office's primary operating fund, (b) any fund for which total cash, receipts, or disbursements of an individual fund are at least 10% of the corresponding element total for all funds of that type, and (c) any other fund that Office officials believe is particularly important to financial statement users. The Office reports the following major governmental funds which are discretely presented in the governmental fund financial statements:

- General Fund
- Aid to Subdivisions Fund
- State Treasurer's Office Earmarked Fund

Cash

The amounts shown in the accompanying financial statements as cash represents cash on deposit in banks and cash held in various instruments as a part of the State's cash management pool. Since the cash management pool operates as a demand deposit account, amounts held in the pool are classified as cash. The Office administers the cash management pool.

South Carolina Office of the State Treasurer
Notes to the Financial Statements
For the Year Ended June 30, 2017

1. Summary of Significant Accounting Policies (Continued)

C. Basis of Presentation, Measurement Focus and Basis of Accounting (Continued)

Cash Management Pool – Allocation of Interest

The State's cash management pool consists of a general deposit account and several special deposit accounts. The State records each fund's equity interest in the general deposit account. All earnings on that account are recorded in the State General Fund. In contrast, each special deposit account retains its own earnings.

Capital Assets

The Office's only capital assets are related to fiduciary type activities and are reported in the Statement of Fiduciary Net Position – Fiduciary Funds. These capital assets are managed in trust for the benefit of others are reported in the Statement of Fiduciary Net Position – Fiduciary Funds. The Office reports the following categories of capital assets: land and land improvements, buildings and improvements, equipment and vehicles.

Capital assets are valued at historical cost or at estimated historical cost if actual historical cost data is not available. Donated capital assets are recorded at acquisition value on the donation date. The costs of normal maintenance and repairs that do not significantly add to the value of an asset or materially extend an asset's useful life are not capitalized.

An individual asset is capitalized and reported if it has an estimated useful life of at least two years and a historical cost of more than \$5,000 for buildings and improvements, equipment, and vehicles. All land and non-depreciable land improvements with a cost of more than \$100,000 are capitalized and reported. Once the Office places a depreciable capital asset in service, depreciation is recorded using the straight-line method over the following useful lives:

<u>Asset Category</u>	<u>Years</u>
Buildings and Improvements	5-55
Equipment	2-25
Vehicles	3-20

Compensated Absences

Generally, all permanent full-time State employees and certain part-time employees scheduled to work at least one-half of the Office's working days of the month are entitled to accrue and carry forward, at calendar year-end maximums, 180 days of sick leave and 45 days of annual vacation leave. Upon termination of State employment, employees are entitled to be paid for accumulated unused annual vacation leave up to the maximum but are not entitled to any payment for unused sick leave.

South Carolina Office of the State Treasurer
Notes to the Financial Statements
For the Year Ended June 30, 2017

1. Summary of Significant Accounting Policies (Continued)

C. Basis of Presentation, Measurement Focus and Basis of Accounting (Continued)

Compensated Absences (Continued)

The compensated absences liability includes accrued annual leave earned for which the employees are entitled to paid time off or payment at termination. The entire unpaid liability for which the Office expects to compensate employees through paid time off or cash payments, inventoried at fiscal year-end, current salary costs, and the cost of the salary-related benefit payments, is recorded as a liability. The General Fund is used to liquidate the liability for compensated absences.

Due to Depositors

Due to Depositors reported in the Statement of Fiduciary Net Position – Fiduciary Funds represents amounts held by the Office in its Agency Funds for the benefit of other State agencies, local governments, and State boards. The Office collects various taxes, fines, and fees on behalf of these entities until the funds are needed for use or are distributed under applicable State provisos. The balance of this liability was \$857,227,383 as of June 30, 2017.

Unclaimed Property Refunds

The Office holds unclaimed property refunds, or escheated property, in an agency capacity; unclaimed property refunds are reported in the Agency Funds. Each year, the Unclaimed Property Program receives millions of dollars from companies that cannot locate the owners of the funds. The Unclaimed Property Program does not include tangible property like land or vehicles. A liability is recorded for amounts expected to be reclaimed and paid to claimants. See Note 14 for more information on unclaimed property refunds and the respective Unclaimed Property Program.

Net Position and Fund Balance

Net position is the residual measure of governmental activities while fund balance is the residual measure of governmental funds. A description of the various classifications of net position and fund balance are as follows:

Net Position

Net investment in capital assets

The net investment in capital assets portion of net position consists of capital assets, net of accumulated depreciation. As of June 30, 2017, net investment in capital assets was only reported in the Office's Private Purpose Trust Funds.

South Carolina Office of the State Treasurer
Notes to the Financial Statements
For the Year Ended June 30, 2017

1. Summary of Significant Accounting Policies (Continued)

C. Basis of Presentation, Measurement Focus and Basis of Accounting (Continued)

Net Position and Fund Balance (Continued)

Restricted net position

Restricted net position consist of assets with constraints placed on the use either by external groups such as creditors, grantors, contributors, or laws or regulations of other governments; or laws through constitutional provisions or enabling legislation. In all cases, if individual restricted net position categories are negative, the negative balance is eliminated and reclassified against unrestricted net position. As of June 30, 2017, the Office did not have any restricted net position.

Net position held in trust

Net position held in trust consists of assets that are held by the Office in a fiduciary capacity for the decommissioning of a nuclear plant, aid to subdivisions, the Springdale Fund which benefits the Springdale Race Course, or other specific purposes as defined by the trust. As of June 30, 2017, net position held in trust was only reported in the Office's Private Purpose Trust Funds.

Unrestricted net position

All other assets that do not meet the definition of "restricted" are considered "unrestricted". The Office's policy is to first apply restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position are available.

Fund Balance

The Office follows the provisions of GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*. The following categories of fund balance are used in the fund level financial statements of the governmental funds:

Non-spendable fund balance

The non-spendable fund balance classification includes amounts that cannot be spent because they are either not in spendable form or legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash, for example, inventories and prepaids. It also includes the long-term amount of loans and notes receivable, as well as other assets. As of June 30, 2017, the Office did not have any non-spendable fund balance.

Restricted fund balance

The restricted fund balance classification includes amounts that are either restricted externally by creditors, grantors, contributors, or laws or regulations of other governments or restricted by law through constitutional provisions or enabling legislation. All of the Office's fund balance is presented as restricted as all fund balance is restricted as to use for specific purposes under State provisos. These purposes are primarily to pay costs for the management of the Unclaimed Property Program and investment and debt management.

South Carolina Office of the State Treasurer
Notes to the Financial Statements
For the Year Ended June 30, 2017

1. Summary of Significant Accounting Policies (Continued)

C. Basis of Presentation, Measurement Focus and Basis of Accounting (Continued)

Net Position and Fund Balance (Continued)

Committed fund balance

The committed fund balance classification includes amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the Office's highest level of decision-making authority. Those committed amounts cannot be used for any other purpose unless the Office removes or changes the specified use by taking the same type of action it employed to previously commit those amounts. Committed fund balances also incorporate contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements. As of June 30, 2017, the Office did not have any committed fund balance.

Assigned fund balance

The assigned fund balance classification includes amounts that are constrained by the Office's intent to be used for specific purposes but are not restricted or committed. The authority for making an assignment is not required to be the Office's highest level of decision-making authority and as such, the nature of the actions necessary to remove or modify an assignment does not require the Office's highest level of authority. As of June 30, 2017, the Office did not have any assigned fund balance.

Unassigned fund balance

The unassigned fund balance classification includes amounts that have not been assigned to other funds and have not been restricted, committed, or assigned for specific purposes within the General Fund.

Based on the Office's policies regarding fund balance classifications as noted above, it considers amounts that are restricted, committed, or assigned to be spent when the corresponding expenditure has been designated by the State or donor stipulations have been made. After these fund balances have been depleted, unassigned fund balances will be considered to have been spent. As of June 30, 2017, the Office did not have any unassigned fund balance.

Deficit Net Position and Fund Balance

The Office reported unrestricted net deficit of \$7,165,667 which is due primarily to its proportionate share of the net pension liability of \$8,143,017 (see Note 9 for more details). The Office does not anticipate funding this liability and will continue to contribute to the pension plan at State required contribution rates.

The Office also reported negative fund balance in its General Fund in the amount of \$489. The negative fund balance results from accounts payable, which due to timing constraints for budgetary requirements, which are different than generally accepted accounting principles, were not funded with current year State appropriations. Fiscal year 2018 State appropriations will fund these amounts.

South Carolina Office of the State Treasurer
Notes to the Financial Statements
For the Year Ended June 30, 2017

1. Summary of Significant Accounting Policies (Continued)

C. Basis of Presentation, Measurement Focus and Basis of Accounting (Continued)

Deferred Outflows and Inflows of Resources

A deferred outflow or inflow of resources is a consumption or acquisition of net position that is applicable to a future reporting period. The Office has recorded deferred outflows and inflows of resources in connection with the retirement plan contributions made subsequent to the measurement date, the difference between projected and actual investment earnings on retirement plan assets, the difference between actual and expected retirement plan experience, and changes in proportion and differences between the Office's actual contributions and its proportionate share of contributions.

Revenue from Other State Agencies

Revenue from Other State Agencies in the State Treasurer's Office Earmarked Fund generally consists of revenue earned for administering State programs such as the Unclaimed Property Program and the South Carolina Future Scholar 529 College Savings Plan as well as fees for administering the State's and State agencies' long term debt.

Contracted Services

Contracted services expenditures in the General Fund generally consist of payments for professional and data processing services.

Contracted services expenditures in the State Treasurer's Office Earmarked Fund generally consist of payments for asset and debt management consulting fees, custodial fees, and other investment consulting services.

Contracted services expenses in the Private Purpose Trust Funds generally consist of payments for the administration and decommissioning of a nuclear plant.

Student Loans – Student Loan Corporation

Student Loans – Student Loan Corporation expenditures in the State Treasurer's Office Earmarked Fund are payments to the South Carolina Student Loan Corporation for its loan disbursements under its South Carolina Teachers Loan Program. These payments are funded through State Appropriations.

State Allocations

State Allocations expenses in the Private Purpose Trust Funds generally consist of payments to municipalities for their allocated share of State collected fees, such as the solid waste fee.

South Carolina Office of the State Treasurer
Notes to the Financial Statements
For the Year Ended June 30, 2017

1. Summary of Significant Accounting Policies (Continued)

C. Basis of Presentation, Measurement Focus and Basis of Accounting (Continued)

Disbursements to Devisee

Disbursements to Devisee in the Private Purpose Trust Funds represent payments to the Carolina Cup Racing Association, Inc. The Office distributes the investment and interest income on the Springdale Fund, one of the Private Purpose Trust Funds, which is held for the benefit of the Springdale Race Course in Camden, South Carolina. The corpus of the fund is \$1,050,653 as of the fiscal year ended June 30, 2017.

Reclassifications

Amounts reported previously for the fiscal year ended June 30, 2016 have been reclassified to conform to current year presentation.

2. Budget Policy

The Office is granted an annual appropriation for operating purposes by the General Assembly. The appropriation, as enacted, becomes the legal operating budget for the Office. The Appropriation Act authorizes expenditures from funds appropriated from the State General Fund and authorizes expenditures of total funds. The “Total Funds” column in the Appropriation Act for each individual budgetary unit authorizes expenditures from all budgeted resources. A revenue budget is not adopted for individual budgetary funds. Budgetary control is maintained at the line-item level of the budgetary entity. Agencies may process disbursement documents in the State’s budgetary accounting system only if enough cash and appropriation authorization exist.

Transfers of funds may be approved by the State Fiscal Accountability Authority (the “SFAA”) under its authority or by the agency as set forth in Appropriation Act Proviso 117.9 as follows: Agencies and institutions shall be authorized to transfer appropriations within programs and within the agency with notification to the Division of Budget and Analyses and the Comptroller General. No such transfer may exceed twenty percent of the program budget. Upon request, details of such personnel transfers may be provided to members of the General Assembly on an agency by agency basis. Transfers of appropriations from personnel service accounts to other operating accounts or from other operating accounts to personnel service accounts may be restricted to any established standard levels set by the SFAA upon formal approval by a majority of the members of the SFAA.

During the fiscal year-end closeout period in July, agencies may continue to charge vendor, interagency, and interfund payments for the fiscal year to that fiscal year’s appropriations. Any unexpended State General Fund monies as of June 30 automatically lapse to the State General Fund on July 1 unless authorization is received from the General Assembly to carry over the funds to the ensuing fiscal year.

South Carolina Office of the State Treasurer
Notes to the Financial Statements
For the Year Ended June 30, 2017

3. Deposits

By law, all deposits are under the control of the Office except for those that, by specific authority, are under the control of other agencies or component units. The deposit and investment policies of those entities may differ from those of the Office. Typically, these agencies follow the deposit and investment policies of the Office in an effort to minimize deposit and investment risks.

Deposits include cash on deposit in banks. The State's policy, by law, requires all banks or savings and loan associations that receive State funds deposited by the Office, to secure the deposits by deposit insurance, surety bonds, collateral securities, or letters of credit to protect the State against any loss. All deposit and investment transactions of the Office are under the control of the Office who, by law, has sole authority for the investment of such funds.

Custodial Credit Risk

Custodial credit risk for deposits is the risk that, in the event of a depository financial institution's failure, the Office will not be able to recover collateral securities that are in the possession of an outside party. Deposits include cash on deposit in banks. All deposits under the control of the Office are fully insured or collateralized.

4. Investment Management Fees

Under Proviso 98.5, the Office may charge a fee for the operating and management costs associated with the investment management and support operations of various State funds and programs and, further, may retain and expend the fees to provide these services. The fees assessed may not exceed the actual cost of the provision of these services or the earnings on these investments. The total amount the Office received in investment management fees for the fiscal year ended June 30, 2017 was \$2,800,000.

5. Amounts Due from Other State Agencies

At June 30, 2017, the Private Purpose Trust Funds and Agency Funds held receivables due from other State agencies. The following is a summary of the amounts due from other State agencies:

	Private Purpose Trust	Agency
Selective Sales and Use Taxes	\$ 203,410	\$ 12,235,530
Motor Carrier Property Taxes	—	7,494,022
911 Surcharge	—	2,903,112
Capital and General Reserve	—	159,607,770
Unclaimed Property	—	93,166,049
South Carolina State University	—	4,000,000
Miscellaneous Revenue	268	960,529
Total Amounts Due from Other State Agencies	<u>\$ 203,678</u>	<u>\$ 280,367,012</u>

During the fiscal year end June 30, 2017, \$8 million of the original \$12 million due from South Carolina State University was forgiven per the terms of Act 286. Should South Carolina State University maintain compliance with the conditions of Act 286, an additional \$2 million will be forgiven in fiscal years 2018 and 2019, which will result in the full balance being forgiven..

South Carolina Office of the State Treasurer
Notes to the Financial Statements
For the Year Ended June 30, 2017

6. Capital Assets

Capital asset activity for the fiscal year ended June 30, 2017 for the Private Purpose Trust Funds was as follows:

	Beginning Balance June 30, 2016	Increases	Decreases	Ending Balance June 30, 2017
Private purpose trust funds				
Capital assets not being depreciated:				
Land and land improvements	\$ 3,874,100	\$ -	\$ -	\$ 3,874,100
Total capital assets not being depreciated	3,874,100	-	-	3,874,100
Capital assets being depreciated:				
Buildings and improvements	1,643,925	-	-	1,643,925
Equipment	412,074	18,737	-	430,811
Vehicles	113,222	-	-	113,222
Total capital assets being depreciated	2,169,221	18,737	-	2,187,958
Less accumulated depreciation for:				
Buildings and improvements	(996,086)	(53,149)	-	(1,049,235)
Equipment	(346,744)	(21,433)	-	(368,177)
Vehicles	(113,222)	-	-	(113,222)
Total accumulated depreciation	(1,456,052)	(74,582)	-	(1,530,634)
Total capital assets being depreciated, net	713,169	(55,845)	-	657,324
Total capital assets for private purpose trust funds, net	\$ 4,587,269	\$ (55,845)	\$ -	\$ 4,531,424

7. Amounts Due to Local Governments

At June 30, 2017, the Agency Funds held amounts due to local governments. The following is a summary of the amounts due to local governments:

	Agency
Local Option Sales and Accommodation Taxes	\$ 100,868,666
Motor Carrier Fees	7,534,372
Cigarette Surcharge	12,235,529
911 Surcharge	5,669,231
State Contingency Reserve	46,750,797
Mini Bottle Tax	1,128,341
Sales and Use Taxes	1,861,520
Miscellaneous Amounts	816,596
Total Amounts Due to Local Governments	\$ 176,865,052

South Carolina Office of the State Treasurer
Notes to the Financial Statements
For the Year Ended June 30, 2017

8. Long-term Liabilities

Long-term liabilities consist of compensated absences. Compensated absence activity for the year ended June 30, 2017 for the primary government was as follows:

Beginning Balance			Ending Balance	Current Portion
June 30, 2016	Increases	Decreases	June 30, 2017	
\$ 464,430	\$ 303,712	\$ (317,415)	\$ 450,727	\$ 41,873

9. Pension Plan

The South Carolina Public Employee Benefit Authority (“PEBA”), which was created July 1, 2012, administers the various retirement systems and retirement programs managed by its Retirement Division. PEBA has an 11-member Board of Directors (“PEBA Board”), appointed by the Governor and General Assembly leadership, which serves as co-trustee and co-fiduciary of the systems and the trust funds. By law, the State Fiscal Accountability (“SFAA”), which consists of five elected officials, also reviews certain PEBA Board decisions regarding the funding of the South Carolina Retirement Systems (“Systems”) and serves as a co-trustee of the Systems in conducting that review.

For purposes of measuring the net pension liability, deferred outflows and inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Systems and additions to/deductions from the Systems’ fiduciary net position have been determined on the accrual basis of accounting as they are reported by the Systems in accordance with generally accepted accounting principles. For this purpose, revenues are recognized when earned and expenses are recognized when incurred. Benefit and refund expenses are recognized when due and payable in accordance with the terms of the plan. Investments are reported at fair value.

PEBA issues a Comprehensive Annual Financial Report (“CAFR”) containing financial statements and required supplementary information for the Systems’ Pension Trust Funds. The CAFR is publicly available through the Retirement Benefits’ link on PEBA’s website at www.peba.sc.gov, or a copy may be obtained by submitting a request to PEBA, 202 Arbor Lake Drive, Columbia, SC 29223. PEBA is considered a division of the primary government of the state of South Carolina and therefore, retirement trust fund financial information is also included in the comprehensive annual financial report of the state.

Plan Descriptions

- The South Carolina Retirement System (“SCRS”), a cost-sharing multiple-employer defined benefit pension plan, was established effective July 1, 1945, pursuant to the provisions of Section 9-1-20 of the South Carolina Code of Laws for the purpose of providing retirement allowances and other benefits for employees of the State, its public school districts, and political subdivisions.
- The State Optional Retirement Program (“State ORP”) is a defined contribution plan that is offered as an alternative to certain newly hired State, public school, and higher education employees. State ORP participants direct the investment of their funds into a plan administered by one of four investment providers.

South Carolina Office of the State Treasurer
Notes to the Financial Statements
For the Year Ended June 30, 2017

9. Pension Plan (Continued)

Plan Descriptions (Continued)

Membership

Membership requirements are prescribed in Title 9 of the South Carolina Code of Laws. A brief summary of the requirements under each system is presented below.

- SCRS - Generally, all employees of covered employers are required to participate in and contribute to the system as a condition of employment. This plan covers general employees and teachers and individuals newly elected to the South Carolina General Assembly beginning with the November 2012 general election. An employee member of the system with an effective date of membership prior to July 1, 2012, is a Class Two member. An employee member of the system with an effective date of membership on or after July 1, 2012, is a Class Three member.
- State ORP - As an alternative to membership in SCRS, newly hired State, public school, and higher education employees and individuals newly elected to the South Carolina General Assembly beginning with the November 2012 general election have the option to participate in the State ORP, which is a defined contribution plan. State ORP participants direct the investment of their funds into a plan administered by one of four investment providers. PEBA assumes no liability for State ORP benefits. Rather, the benefits are the liability of the investment providers. For this reason, State ORP programs are not part of the Systems' trust funds for financial statement purposes. Employee and employer contributions to the State ORP are at the same rates as SCRS. A direct remittance is required from the employers to the member's account with investment providers for the employee contribution and a portion of the employer contribution (5 percent). A direct remittance is also required to SCRS for the remaining portion of the employer contribution and an incidental death benefit contribution, if applicable, which is retained by SCRS.

Benefits

Benefit terms are prescribed in Title 9 of the South Carolina Code of Laws. PEBA does not have the authority to establish or amend benefit terms without a legislative change in the South Carolina Code of Laws. Key elements of the benefit calculation include the benefit multiplier, years of service, and average final compensation. A brief summary of the benefit terms for each system is presented below.

- SCRS - A Class Two member who has separated from service with at least five or more years of earned service is eligible for a monthly pension at age 65 or with 28 years credited service regardless of age. A member may elect early retirement with reduced pension benefits payable at age 55 with 25 years of service credit. A Class Three member who has separated from service with at least eight or more years of earned service is eligible for a monthly pension upon satisfying the Rule of 90 requirement that the total of the member's age and the member's creditable service equals at least 90 years. Both Class Two and Class Three members are eligible to receive a reduced deferred annuity at age 60 if they satisfy the five- or eight-year earned service requirement, respectively. An incidental death benefit is also available to beneficiaries of active and retired members of employers who participate in the death benefit program.

South Carolina Office of the State Treasurer
Notes to the Financial Statements
For the Year Ended June 30, 2017

9. Pension Plan (Continued)

Benefits (Continued)

SCRS (continued) - The annual retirement allowance of eligible retirees or their surviving annuitants is increased by the lesser of one percent or five hundred dollars every July 1. Only those annuitants in receipt of a benefit on July 1 of the preceding year are eligible to receive the increase. Members who retire under the early retirement provisions at age 55 with 25 years of service are not eligible for the benefit adjustment until the second July 1 after reaching age 60 or the second July 1 after the date they would have had 28 years of service credit had they not retired.

Contributions

Contributions are prescribed in Title 9 of the South Carolina Code of Laws. Upon recommendation by the actuary in the annual actuarial valuation, the PEBA Board may adopt and present to the SFAA for approval an increase in the SCRS employer and employee contribution rates, but any such increase may not result in a differential between the employee and total employer contribution rate that exceeds 2.9 percent of earnable compensation for SCRS. An increase in the contribution rates adopted by the PEBA Board may not provide for an increase of more than one-half of one percent in any one year. If the scheduled employee and employer contributions provided in statute or the rates last adopted by the PEBA Board are insufficient to maintain a thirty-year amortization schedule of the unfunded liabilities of the plans, the PEBA Board shall increase the contribution rates in equal percentage amounts for the employer and employee as necessary to maintain the thirty-year amortization period; and, this increase is not limited to one-half of one percent per year.

Required employee contribution rates¹ are as follows:

	<u>Fiscal Year 2017</u>	<u>Fiscal Year 2016</u>
SCRS		
Employee Class Two	8.66%	8.16%
Employee Class Three	8.66%	8.16%
State ORP		
Employee	8.66%	8.16%

Required employer contribution rates¹ are as follows:

	<u>Fiscal Year 2017</u>	<u>Fiscal Year 2016</u>
SCRS		
Employer Class Two	11.41%	10.91%
Employer Class Three	11.41%	10.91%
Employer Incidental Death Benefit	0.15%	0.15%
State ORP		
Employer Contribution ²	11.41%	10.91%
Employer Incidental Death Benefit	0.15%	0.15%

¹ Calculated on earnable compensation as defined in Title 9 of the South Carolina Code of laws.

² Of this employer contribution, 5% of earnable compensation must be remitted by the employer directly to the ORP vendor to be allocated to the member's account with the remainder of the employer contribution remitted to the SCRS.

South Carolina Office of the State Treasurer
Notes to the Financial Statements
For the Year Ended June 30, 2017

9. Pension Plan (Continued)

The Office has contributed \$538,610 and \$420,503 to the SCRS and ORP for the years ended June 30, 2017 and 2016, respectively.

Actuarial Assumptions and Methods

Actuarial valuations involve estimates of the reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and future salary increases. Actuarial assumptions and methods used during the annual valuation process are subject to periodic revision, typically with an experience study, as actual results over an extended period of time are compared with past expectations and new estimates are made about the future.

South Carolina state statute requires that an actuarial experience study be completed at least once in each five-year period. An experience report on the Systems was most recently issued as of July 1, 2015. As a result of the experience study, the actuary recommended adjustments to the actuarial assumptions, which included salary increase, payroll growth, mortality, retirement, terminations, refunds, disability, inflation, and asset valuation method. The experience study also recommended reducing the long-term investment rate of return assumption, which is a prescribed assumption that is set in state statute by the South Carolina General Assembly, from 7.50 to 7.25 percent. With the exception of the rate of return, all recommended assumption and method changes were adopted by both the PEBA Board and SFAA, as co-fiduciaries. The South Carolina General Assembly did not change the assumed annual rate of return during the 2016 legislative session so that assumption currently remains at 7.50 percent. The newly adopted assumptions and methods will be first used to perform the July 1, 2016 actuarial valuation, the results of which will be used in determining the total pension liability as of the June 30, 2017 measurement date.

The June 30, 2016 total pension liability, net pension liability, and sensitivity information were determined by our consulting actuary, Gabriel, Roeder, Smith and Company (“GRS”) and are based on the July 1, 2015 actuarial valuations, as adopted by the PEBA Board and SFAA which utilized membership data as of July 1, 2015. The total pension liability was rolled-forward from the valuation date to the plan’s fiscal year ended June 30, 2016, using generally accepted actuarial principles. Information included in the following schedules is based on the certification provided by GRS.

The following provides a summary of the actuarial assumptions and methods used in the July 1, 2015 valuations for SCRS.

	SCRS
Actuarial cost method	Entry age normal
Investment rate of return ¹	7.50%
Projected salary increases ¹	3.5% to 12.5% (varies by service)
Benefit adjustments	lesser of 1% or \$500 annually
¹ Includes inflation at 2.75%	

South Carolina Office of the State Treasurer
Notes to the Financial Statements
For the Year Ended June 30, 2017

9. Pension Plan (Continued)

Actuarial Assumptions and Methods (continued)

The post-retiree mortality assumption is dependent upon the member's job category and gender. This assumption includes base rates which are automatically adjusted for future improvement in mortality using published Scale AA projected from the year 2000. Assumptions used in the July 1, 2015, valuations for the SCRS are as follows.

Former Job Class	Males	Females
Educators and Judges	RP-2000 Males (with White Collar adjustment) multiplied by 110%	RP-2000 Females (with White Collar adjustment) multiplied by 95%
General Employees and Members of the General Assembly	RP-2000 Males multiplied by 100%	RP-2000 Females multiplied by 90%
Public Safety, Firefighters and members of the South Carolina National Guard	RP-2000 Males (with Blue Collar adjustment) multiplied by 115%	RP-2000 Females (with Blue Collar adjustment) multiplied by 115%

Net Pension Liability

The net pension liability is calculated separately for each system and represents that particular system's total pension liability determined in accordance with GASB Statement No. 67, *Financial Reporting for Pension Plans – An Amendment of GASB Statement No. 25*, less that system's fiduciary net position. As of June 30, 2017, the Office's proportionate share of the net pension liability for SCRS is \$8,143,017.

The total pension liability is calculated by the Systems' actuary, and each plan's fiduciary net position is reported in the Systems' financial statements and is summarized below.

System	Total Pension Liability	Plan Fiduciary Net Position	Employers' Net Pension Liability	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
SCRS	\$ 45,356,214,752	\$ 23,996,362,354	\$ 21,359,852,398	52.9%

The total pension liability is calculated by the Systems' actuary, and each plan's fiduciary net position is reported in the Systems' financial statements. The Office's proportionate share of the net pension liability was calculated on the basis of historical employer contributions. Although GASB Statement No. 68, *Accounting and Financial Reporting for Pensions – An Amendment of GASB Statement No. 27*, encourages the use of the employer's projected long-term contribution effort to the retirement plan, allocating on the basis of historical employer contributions is considered acceptable. For the year ending June 30, 2016, the Office's percentage of the SCRS net pension liability was 0.03788%. For the year ending June 30, 2017, the Office's percentage of the SCRS net pension liability was 0.03812% which is an increase of 0.024%. The Office's proportionate share is determined by its percentage of total contributions to SCRS during the respective fiscal year. The change in percentage resulted in the Office recognizing a change in its proportionate share of the SCRS net pension liability and related deferred outflows and inflows of resources.

South Carolina Office of the State Treasurer
Notes to the Financial Statements
For the Year Ended June 30, 2017

9. Pension Plan (Continued)

Net Pension Liability (Continued)

Discount Rate

The discount rate used to measure the total pension liability was 7.50 percent. The projection of cash flows used to determine the discount rate assumed that contributions from participating employers in SCRS will be made based on the actuarially determined rates based on provisions in the South Carolina State Code of Laws. Based on those assumptions, each Systems' fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Long-term Expected Rate of Return

The long-term expected rate of return on pension plan investments, as used in the July 1, 2015, actuarial valuations, was based upon the 30-year capital market outlook at the end of the third quarter 2015. The long-term expected rate of return represents assumptions developed using an arithmetic building block approach primarily based on consensus expectations and market based inputs. Expected returns are net of investment fees.

The expected returns, along with the expected inflation rate, form the basis for the revised target asset allocation beginning January 1, 2016. The long-term expected rate of return is produced by weighting the expected future real rates of return by the target allocation percentage and by adding expected inflation and is summarized in the table on the following page. For actuarial purposes, the 7.50 percent assumed annual investment rate of return set in statute and used in the calculation of the total pension liability includes a 4.75 percent real rate of return and a 2.75 percent inflation component.

<u>Asset Class</u>	<u>Target Asset Allocation</u>	<u>Expected Arithmetic Real Rate of Return</u>	<u>Long Term Expected Portfolio Real Rate of Return</u>
Global Equity	43.0%		
Global Public Equity	34.0%	6.52%	2.22%
Private Equity	9.0%	9.30%	0.84%
Real Assets	8.0%		
Real Estate	5.0%	4.32%	0.22%
Commodities	3.0%	4.53%	0.13%
Opportunistic	20.0%		
GTAA/Risk Parity	10.0%	3.90%	0.39%
HF (Low Beta)	10.0%	3.87%	0.39%
Diversified Credit	17.0%		
Mixed Credit	5.0%	3.52%	0.17%
Emerging Markets Debt	5.0%	4.91%	0.25%
Private Debt	7.0%	4.47%	0.31%
Conservative Fixed Income	12.0%		
Core Fixed Income	10.0%	1.72%	0.17%
Cash and Short Duration (Net)	2.0%	0.71%	0.01%
Total Expected Real Return	100.0%		5.10%
Inflation for Actuarial Purposes			2.75%
Total Expected Nominal Return			7.85%

South Carolina Office of the State Treasurer
Notes to the Financial Statements
For the Year Ended June 30, 2017

9. Pension Plan (Continued)

Net Pension Liability (Continued)

Sensitivity Analysis

The following table presents the Office's proportionate share of the collective net pension liability of the respective plan calculated using the discount rate of 7.50 percent, as well as what the Office's net pension liability would be if it were calculated using a discount rate that is 1.00 percent lower (6.50 percent) or 1.00 percent higher (8.50 percent) than the current rate.

System	1% Decrease (6.5%)	Current Discount Rate (7.5%)	1% Increase (8.5%)
Office's proportionate share of the net pension liability of the SCRS	\$10,158,190	\$ 8,143,017	\$ 6,465,460

Deferred Outflows (Inflows) of Resources

For the fiscal year ended June 30, 2017, the Office recognized pension expense of \$776,526 which is included in employer personnel expenses in the accompanying financial statements. At June 30, 2017, the Office reported deferred outflows (inflows) of resources related to pensions from the following sources:

Description	Deferred Outflows of Resources	Deferred Inflows of Resources
SCRS		
Differences Between Expected and Actual Experience	\$ 84,725	\$ 8,845
Net Difference Between Projected and Actual Earnings on Pension Plan Investments	684,777	-
Changes in Proportion and Differences Between the Office's Contributions and Proportionate Share of Contributions	124,727	-
The Office's Contributions Subsequent to the Measurement Date	538,610	-
Total SCRS	<u>\$ 1,432,839</u>	<u>\$ 8,845</u>

South Carolina Office of the State Treasurer
Notes to the Financial Statements
For the Year Ended June 30, 2017

9. Pension Plan (Continued)

Deferred Outflows (Inflows) of Resources (continued)

The Office reported \$538,610 as deferred outflows of resources related to contributions subsequent to the measurement date that will be recognized as a reduction of the net pension liability in the fiscal year ending June 30, 2018. Other amounts reported as deferred outflows (inflows) of resources will be recognized in pension expense in future years. The following schedule reflects the amortization of the Office's proportionate share of the net balance of remaining deferred outflows (inflows) of resources at June 30, 2017. Average remaining services lives of all employees provided with pensions through the pension plans at June 30, 2017 was 4.116 years for SCRS.

Measurement Period Ended June 30,	Fiscal Year Ended June 30,	SCRS
2016	2017	\$ 240,360
2017	2018	196,237
2018	2019	293,123
2019	2020	155,664
Total		<u>\$ 885,384</u>

10. Post-Employment Benefits Other Than Pensions

Plan Description

In accordance with the South Carolina Code of Laws and the annual Appropriations Act, the State provides post-employment health and dental and long-term disability benefits to retired State and school district employees and their covered dependents. The Office contributes to the South Carolina Retiree Health Insurance Trust Fund ("SCRHITF") and the South Carolina Long-Term Disability Insurance Trust Fund ("SCLTDITF"), cost-sharing multiple employer defined benefit post-employment healthcare and long-term disability plans administered by the Insurance Benefits Division of PEBA.

Generally, retirees are eligible for the health and dental benefits if they have established at least ten years of retirement service credit. For new hires beginning employment May 2, 2008 and after, retirees are eligible for benefits if they have established 25 years of service for 100% employer funding and 15 through 24 years of service for 50% employer funding.

Benefits become effective when the former employee retires under a State retirement system. Basic Long-Term Disability ("BLTD") benefits are provided to active State, public school district, and participating local government employees approved for disability.

South Carolina Office of the State Treasurer
Notes to the Financial Statements
For the Year Ended June 30, 2017

10. Post-Employment Benefits Other Than Pensions (Continued)

Funding Policies

Section 1-11-710 of the South Carolina Code of Laws of 1976, as amended, requires these post-employment and long-term disability benefits be funded through annual appropriations by the South Carolina General Assembly for active employees to the Insurance Benefits Division and participating retirees to PEBA, except for the portion funded through the pension surcharge and provided from the other applicable sources of the Insurance Benefits Division, for its active employees who are not funded by State General Fund appropriations. Employers are mandated by State statute to contribute at a rate assessed each year by the Insurance Benefits Division which was 5.33%, 5.33%, and 5.00% of annual covered payroll for the fiscal years ended June 30, 2017, 2016, and 2015, respectively. The Insurance Benefits Division sets the employer contribution rate based on a pay-as-you-go basis. The Office paid \$197,858, \$202,649, and \$186,904 to the trust fund for the fiscal years ended June 30, 2017, 2016, and 2015, respectively. BLTD benefits are funded through a person's premium charged to State agencies, public school districts, and other participating local governments. The monthly premium per active employee paid to the Insurance Benefits Division was \$3.22 for the fiscal years ended June 30, 2017, 2016, and 2015.

Effective May 1, 2008, the State established two trust funds through Act 195 for the purpose of funding and accounting for the employer costs of retiree health and dental insurance benefits and long-term disability insurance benefits. The SCRHITF is primarily funded through the payroll surcharge. Other sources of funding include additional State appropriated dollars, accumulated insurance benefit reserves, and income generated from investments. The SCLTDITF is primarily funded through investment income and employer contributions.

A copy of the separately issued financial statements for the benefit plans and the trust funds may be obtained by writing to the South Carolina Public Employee Benefit Authority – Insurance Benefits Division, P.O. Box 11960, Columbia, South Carolina 29211-1960.

Other Employee Benefits

In accordance with the South Carolina Code of Laws and the annual Appropriations Act, the State provides certain health care, dental, and life insurance benefits to all permanent full-time and certain permanent part-time employees of the Office. These benefits are provided on a reimbursement basis by the employer agency based on rates established at the beginning of the service period by the Insurance Benefits Division of PEBA.

11. Deferred Compensation Plans

Several optional deferred compensation plans are available to State employees. The multiple-employer plans, created under Internal Revenue Code Sections 457, 401(k), and 403(b), are administered by third parties and are not included in the Office's financial statements. Compensation deferred under the plans is placed in trust for the contributing employee. The Office has no liability for losses under the plans. Employees may withdraw the current value of their contributions when they terminate State employment. Employees may also withdraw contributions prior to termination if they meet requirements specified by the applicable plan. The Office made no contributions for the fiscal year ended June 30, 2017.

South Carolina Office of the State Treasurer
Notes to the Financial Statements
For the Year Ended June 30, 2017

12. Risk Management

The Office is exposed to various risks of loss including theft of, damage to, or destruction of assets, general torts and maintains State insurance coverage for non-owned motor vehicles and general torts. The Office did not incur any losses during the fiscal year ended June 30, 2017.

The Office and other entities pay premiums to the State's Insurance Reserve Fund ("IRF") which issues policies, accumulates assets to cover the risks of loss, and pays claims incurred for covered losses related to the following assets, activities and / or events:

1. Motor vehicles (non-owned);
2. Torts;
3. Building and content;
4. Inland marine; and
5. Data processing.

The IRF is self-insured and purchases reinsurance to obtain certain services and specialized coverage and to limit losses in the areas of certain property and equipment and auto liability. Reinsurance permits partial recovery of losses from reinsurers, but the IRF remains primarily liable. The IRF's rates are determined actuarially. The Office paid \$17,290 to the IRF for insurance premiums during the fiscal year ended June 30, 2017.

The Office has not transferred the risk of loss for employee theft or misappropriation of assets and the portion of the risks of loss related to insurance policy deductibles for non-owned motor vehicles and torts to a State or commercial insurer.

13. Transactions with State Entities / Related Parties

The Office had significant transactions with the State and various State agencies. The Office purchases goods and services from various State agencies. Total purchases from State agencies were \$1,194,932 for the fiscal year ended June 30, 2017. Payments totaling \$3,041 for the fiscal year ended June 30, 2017 were also made to another agency for unemployment insurance.

The Office is statutorily mandated to provide services or perform duties related to court fines, Local Government Investment Pool, decommissioning trusts, debt, investments, unclaimed property and college savings plans. Total revenues earned by the Office for those services were \$7,165,278 for the fiscal year ended June 30, 2017.

The Office provided no material services free of charge to other State agencies during the fiscal year ended June 30, 2017. The Office participates in the statewide dual employment program. Workers' compensation insurance premiums of \$11,207 were paid to the State Accident Fund during fiscal year 2017.

South Carolina Office of the State Treasurer
Notes to the Financial Statements
For the Year Ended June 30, 2017

14. Unclaimed Property Program

The Unclaimed Property Program (“UPP”) is administered by the Office. The property transferred to the UPP for safekeeping is held indefinitely for the benefit of the rightful owners. Until claimed, the funds are used for the good of all South Carolina citizens.

The Office receives an actuarial valuation for the liability it has to refund the unclaimed property it has received. The liability for the unclaimed property refund is based on historical and expected payout frequencies and other relative factors. For the fiscal year ended June 30, 2017, the estimated liability was \$196,595,783. The amount of cash held by the UPP was \$103,429,734. In the event that the amount of refunds requested exceeds the amount of cash in the UPP, the State would be required to fund the difference. Therefore, the Office has recorded a receivable in the amount of \$93,166,049 from the State’s General Fund which represents the excess of the liability over the amount of cash held by the UPP. This receivable is recorded in Amounts Due from Other State Agencies in the Agency Funds in the Statement of Fiduciary Net Position – Fiduciary Funds.

15. Pending Implementation of GASB Statement on Other Postemployment Benefits (“OPEB”)

GASB Statement No. 75 “*Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*” (the “Statement”), which was issued by the GASB in June 2015, is required to be implemented by the Office for the year ended June 30, 2018. The primary objective of this Statement is to improve accounting and financial reporting by state and local governments for OPEB. It also improves information provided by state and local government employers about financial support for OPEB that are provided by other entities. In addition, state and local governments who participate in a cost-sharing multiple employer plan will now be required to recognize a liability for its proportionate share of the net OPEB liability of that plan. It is GASB’s intention that this new Statement will provide citizens and other users of the financial statements with a clearer picture of the size and nature of the Office’s financial obligations to current and former employees for past services rendered.

In particular, the Statement will require the Office to recognize a net OPEB liability (and related deferred outflows and inflows of resources) for its participation in the State Health Plan on financial statements prepared on the economic resources measurement focus and accrual basis of accounting (i.e., the Statement of Net Position) and present more extensive note disclosures. It is anticipated that its implementation will not have a significant impact on the Office’s governmental funds.

Based on recent information provided by the PEBA, it is anticipated that the Office’s proportionate share of the net OPEB liability associated with the State Health Plan will decrease its governmental activities beginning net position as of July 1, 2017 by approximately \$7,500,000 (estimated to be approximately 160% of the Office’s covered payroll). This estimate is subject to change when better information becomes available.

16. Subsequent Events

In preparing these financial statements, management has evaluated events and transactions for potential recognition and disclosure through January 22, 2018, the date these financial statements were available to be issued.

South Carolina Office of the State Treasurer
Supplementary Information
Budgetary Comparison Schedule (Non-GAAP) Budgetary Basis
E16 - State Treasurer's Office Budgetary General Funds
For the Year Ended June 30, 2017

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Expenditures:				
Administration				
Personnel Services				
State Treasurer	\$ 92,007	\$ 92,007	\$ 92,007	\$ -
Classified Positions	66,122	54,108	54,108	-
Other Operating Expenditures	14,115	14,115	14,115	-
Total Administration	172,244	160,230	160,230	-
Programs and Services				
Personnel Services				
Classified Positions	997,613	1,150,445	1,150,445	-
New Positions	85,000	-	-	-
Unclassified Positions	-	33,125	33,125	-
Other Personnel Services	-	52,535	52,535	-
Other Operating Expenditures	52,641	85,145	85,145	-
Total Programs and Services	1,135,254	1,321,250	1,321,250	-
Employee Benefits – Employer Contributions	458,616	490,821	490,821	-
Total Expenditures	<u>\$ 1,766,114</u>	<u>\$ 1,972,301</u>	<u>\$ 1,972,301</u>	<u>\$ -</u>

See accompanying independent auditor's report and notes to the required supplementary information.

South Carolina Office of the State Treasurer
Supplementary Information
Budgetary Comparison Schedule (Non-GAAP) Budgetary Basis
E16 - State Treasurer's Office Budgetary Other Funds
For the Year Ended June 30, 2017

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Expenditures:				
Programs and Services				
Personnel Services				
Classified Positions	\$ 2,395,183	\$ 2,492,267	\$ 2,492,267	\$ -
New Positions	159,000	-	-	-
Unclassified Positions	221,340	364,384	364,384	-
Other Personnel Services	75,000	252,042	251,793	249
Other Operating Expenditures	3,403,339	3,182,519	3,181,659	860
Total Programs and Services	6,253,862	6,291,212	6,290,103	1,109
Employee Benefits – Employer Contributions	938,920	1,013,569	1,013,550	19
Special Items – Student Loans -				
Student Loan Corporation	-	5,089,881	5,089,881	-
Total Expenditures	<u>\$ 7,192,782</u>	<u>\$12,394,662</u>	<u>\$12,393,534</u>	<u>\$ 1,128</u>

See accompanying independent auditor's report and notes to the required supplementary information.

South Carolina Office of the State Treasurer
Supplementary Information
Budgetary Comparison Schedule (Non-GAAP) Budgetary Basis
X22 - State Treasurer's Office Budgetary General Funds
For the Year Ended June 30, 2017

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Expenditures:				
Aid to Subdivisions				
Fire Districts	\$ 13,496,453	\$ -	\$ -	\$ -
Local Government Fund	212,619,411	220,906,729	220,906,729	-
Planning Districts	556,253	556,253	556,253	-
County Veterans' Offices	260,031	268,482	268,482	-
State Agencies	-	2,312,682	2,312,682	-
Fire Departments – Premium Tax	-	4,095,259	4,095,259	-
Fire Departments – Brokers Premium	-	12,021,942	12,021,942	-
Total Aid to Subdivisions	226,932,148	240,161,347	240,161,347	-
Aid to Subdivisions - Grants				
Clerks of Court	72,450	72,450	72,450	-
Probate Judges	72,450	72,450	72,450	-
Sheriffs	72,450	72,450	72,450	-
Register of Deeds	33,075	33,075	33,075	-
Coroners	72,450	72,450	72,450	-
Auditors	1,338,326	967,620	967,620	-
Treasurers	1,338,325	962,478	962,478	-
Employer Contributions	19,265	868,040	846,607	21,433
Total Aid to Subdivisions - Grants	3,018,791	3,121,013	3,099,580	21,433
Total Expenditures	\$ 229,950,939	\$ 243,282,360	\$ 243,260,927	\$ 21,433

See accompanying independent auditor's report and notes to the required supplementary information.

South Carolina Office of the State Treasurer
Notes to the Supplementary Information
Budgetary Comparison Schedules
For the Year Ended June 30, 2017

1. Budgetary Funds

The State's Annual Appropriations Act, its legally adopted budget, does not present budgets by GAAP fund. Instead, it presents program-level budgets for the following two funds:

General Funds – These funds are general operating funds. The resources in the funds are primarily taxes. The State expends General Funds to provide traditional State government services.

Total Funds – The Total Funds column in the Appropriations Act includes all budgeted resources. Amounts in this column include General Funds as well as most, but not all, federal and department-generated resources. Total Funds include portions of certain proprietary and capital project fund activities as well as most special revenue activities, but exclude the pension trust funds and some other fiduciary fund activities.

Amounts obtained by subtracting the General Funds column in the Appropriations Act from the Total Funds column in the Appropriations Act are referred to within these notes and in the accompanying schedules as *Other Budgetary Funds*.

As operating conditions change, the Office may transfer appropriations between programs and classifications within programs. However, limits are placed on increasing/decreasing authorizations for personnel services without SFAA approval. Also, a revision of budgeted amounts over and above the total revenues appropriated requires approval of the SFAA. Due to the Office's ability to transfer appropriations, the budgetary comparison schedule for the State Treasurer's Office Budgetary General Funds shows no variance between final budgeted amounts and actual expenditures on the budgetary basis of accounting. The overall increase in appropriations for the E16 - State Treasurer's Office Budgetary General Funds, E16 - State Treasurer's Office Budgetary Other Funds, and X22 - State Treasurer's Office Budgetary General Funds were approved by the SFAA.

2. Original and Final Budgeted Amounts; Basis of Presentation

The original appropriations presented in the accompanying schedules for the General Fund, Aid to Subdivisions Fund and State Treasurer's Office Earmarked Fund include amounts in the Appropriations Act as well as any appropriation reductions specifically authorized by law to prevent duplicate appropriations. The terminology, classification, and format of the appropriations section of the accompanying schedules are substantively the same as for the legally adopted budget.

The General Assembly does not approve estimated revenue or fund balance amounts for Budgeted Other Funds which include the Office's General Fund, State Treasurer's Office Earmarked Fund, and Aid to Subdivisions Fund. However, Section 115 (*Recapitulations*) of the Appropriations Act includes net source of funds amounts (i.e. estimated cash brought forward from the previous fiscal year plus estimated revenue for the current fiscal year minus estimated cash to be carried forward to the following fiscal year) for three categories of Budgeted Other Funds: Federal, Earmarked, and Restricted.

3. Legal Level of Budgetary Control

The Office maintains budgetary control at the level of summary objective category of expenditure within each program of each department or agency which is the level of detail presented in the accompanying schedules.

South Carolina Office of the State Treasurer
Notes to Supplementary Information
Budgetary Comparison Schedules
For the Year Ended June 30, 2017

4. Basis of Budgeting

Current legislation states that the South Carolina General Assembly intends to appropriate all monies to operate State government for the current fiscal year. Unexpended appropriations lapse on July 31 unless the department or agency is given specific authorization to carry them forward to the next fiscal year. Cash-basis accounting for payroll expenditures is used, while the accrual basis is used for other expenditures.

State law does not precisely define the State's budgetary basis of budgeting. In practice, however, it is the cash basis with the following exceptions:

- Departments and agencies shall charge certain vendor and interfund payments against the preceding fiscal year's appropriations through July 12.
- Revenues are recorded only when the State receives the related cash with the exception of certain tax amounts, such as motor fuel taxes and gas taxes, which are not received by the Office's General Fund, State Treasurer's Office Earmarked Fund, or Aid to Subdivisions Fund in the accompanying schedules.

5. Reconciliation of Budget to GAAP Reporting Differences

The accompanying budgetary comparison schedules compare the Office's legally adopted budget with actual information in accordance with the legal basis of budgeting. Budgetary accounting principles differ significantly from GAAP accounting principles. Basis differences arise because the basis of budgeting differs from the GAAP basis used to prepare the Statement of Revenues, Expenditures, and Changes in Fund Balances. In the current fiscal year, there are basis differences for the Office's General Fund and State Treasurer's Office Earmarked Fund, which consist primarily of prepaids.

Reconciliation of Budgetary Basis to GAAP Basis Expenditures
For the Year Ended June 30, 2017

	General Fund	State Treasurer's Office Earmarked Fund
Total expenditures, budgetary basis	\$ 1,972,301	\$ 12,393,534
Basis of accounting differences:		
Accounts payable considered expenditures of the following budget period	489	2,077
Other basis differences	-	(134)
Total expenditures, GAAP basis	<u>\$ 1,972,790</u>	<u>\$ 12,395,477</u>

South Carolina Office of the State Treasurer
Schedule of the South Carolina Office of the State Treasurer's
Proportionate Share of the Net Pension Liability -
South Carolina Retirement System
June 30, 2017

	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
The Office's proportion of the net pension liability	0.03812%	0.03788%	0.03706%	0.03706%
The Office's proportionate share of the net pension liability	\$ 8,143,017	\$ 7,183,556	\$ 6,380,503	\$ 6,647,242
The Office's covered employee payroll during the measurement period	\$ 3,802,026	\$ 3,628,165	\$ 3,364,584	\$ 3,321,241
The Office's proportionate share of the net pension liability as percentage of covered payroll	214.18%	197.99%	189.64%	200.14%
Plan fiduciary net position as a percentage of the total pension liability	52.91%	56.99%	59.90%	56.40%

Note: The amounts presented above were determined as of June 30th of the preceding year.

This schedule is presented to illustrate the requirement to show information for ten (10) years. However, information for fiscal years 2008 through 2013 is not readily available.

South Carolina Office of the State Treasurer
Schedule of the South Carolina Office of the State Treasurer's Contributions -
South Carolina Retirement System
For the Year Ended June 30, 2017

	2017	2016	2015	2014	2013
Contractually required contribution	\$ 538,610	\$ 420,503	\$ 395,470	\$ 356,646	\$ 352,051
Contributions in relation to the					
contractually required contribution	538,610	420,503	395,470	356,646	352,051
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
 The Office's covered payroll	 \$ 4,659,256	 \$ 3,802,026	 \$ 3,628,165	 \$ 3,364,584	 \$ 3,321,241
Contributions as a percentage of					
covered payroll	11.56%	11.06%	10.90%	10.60%	10.60%
	2012				
Contractually required contribution	<u>\$ 299,385</u>				
Contributions in relation to the					
contractually required contribution	299,385				
Contribution deficiency (excess)	<u>\$ -</u>				
 The Office's covered payroll	 \$ 3,139,861				
Contributions as a percentage of					
covered-employee payroll	9.54%				

This schedule is presented to illustrate the requirement to show information for ten (10) years. However, information for fiscal years 2008 through 2011 is not readily available.



**Independent Auditor's Report on Internal Control Over Financial Reporting and on
Compliance and Other Matters Based On An Audit of Financial Statements
Performed In Accordance With *Government Auditing Standards***

The Honorable Curtis M. Loftis, Jr.
South Carolina Office of the State Treasurer
And
Mr. George L. Kennedy, III, CPA
State Auditor
South Carolina Office of the State Auditor
Columbia, South Carolina

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States of America, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the South Carolina Office of the State Treasurer (the "Office"), as of and for the year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise the Office's basic financial statements, and have issued our report thereon dated January 22, 2018.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Office's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Office's internal control. Accordingly, we do not express an opinion on the effectiveness of the Office's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Office's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Office's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Office's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in black ink that reads "Elliott Davis, LLC". The signature is written in a cursive, flowing style.

Columbia, South Carolina
January 22, 2018

South Carolina Office of the State Treasurer
Schedule of Findings and Responses
For the Year Ended June 30, 2017

Section I. Summary of Auditor's Results

Financial Statements

Type of auditor's report issued:

Unmodified

Internal control over financial reporting:

- | | | | | | |
|---|-------|-----|-------|---|---------------|
| • Material weakness(es) identified? | _____ | Yes | _____ | X | No |
| • Significant deficiency(ies) identified? | _____ | Yes | _____ | X | None reported |

Noncompliance material to financial statements noted?

_____ Yes X No

Section II. Financial Statement Findings

_____ Yes X None reported